

Message Text

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ACTION PM-05

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SECRETARY OF DEFENSE WASHINGTON DC/ASD:ISA/DSAA

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E.O. 11652: N/A
TAGS: MASS
SUBJ: REQUEST FOR LOA FOR I-HAWK CONTRACTOR SUPPORT FOR
CMF AND TRMF

REF: A. ARAF-IH-L MSG DTG 061500Z JUL 77, B. ARAF-IH-L
MSG DTG 111438Z JUL 77, C. DALO-ILP MSG DTG 212156Z OCT 77,
D. 77 STATE 207984 DTG 310241Z AUG 77

1. THE IIAF HAS REQUESTED CONTINUATION OF CONTRACTOR
TECHNICAL ASSISTANCE CURRENTLY BEING PROVIDED AT THE
CENTRAL MAINTENANCE FACILITY (CMF) AND THE THEATER READINESS
MONITORING FACILITY (TRMF). THIS WOULD BE FOLLOW-ON TO FMS
CASE DA-IR-VMY-VGA, AND WOULD BE DESIGNATED WCC.

2. THE INITIAL REQUEST FOR A NEW LETTER OF OFFER AND
ACCEPTANCE (LOA) WAS ASSIGNED ARACM CONTROL NUMBER 77-901
AND TRANSMITTED IN JULY 1977 BY REFTELS A AND B. CONUS
PREPARATION OF THE DD 1513 BEGAN AT THAT TIME.

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EM REFTEL C ADVISES THAT THE ESTIMATED TOTAL COST VALUE
FOR WCC APPROXIMATES DOLS 33 MILLION. THEREFORE, A NEW
REQUEST FOR LOA SHOULD BE TRANSMITTED BY THE EMBASSY
RATHER THAN MAAG AS PER REFTEL D.

4. THE REQUEST IS FOR 41 CONTRACTOR PERSONNEL. THIS IS

A REDUCTION FROM THE 55 PERSONNEL PROVIDED ON FMS CASES VMY AND VGA WHOSE PERIODS OF PERFORMANCE EXPIRE APRIL 1978 AND DECEMBER 1978 RESPECTIVELY. IN ADDITION TO PERSONNEL REDUCTIONS, ORIENTATION OF THE FOLLOW-ON TECHNICAL ASSISTANCE PROGRAM IS CHANGED IN FAVOR OF THEATER READINESS MONITORING FACILITY (TRMF) OPERATIONS.

5. THIS TECHNICAL ASSISTANCE FORCE IS REQUIRED FOR THE CONTINUED OPERATIONS OF THE CENTRAL MAINTENANCE FACILITY (CMF), TRMF, AIR DEFENSE SCHOOL AND OVERALL MAINTENANCE SUPPORT SYSTEM UNTIL SUCH TIME AS THE FORMAL-ON-THE-JOB TRAINING (OJT) PROGRAMS FULLY DEVELOP IIAF SELF-SUFFICIENCY.

6. WHEN FMS CASES VMY AND VGA WERE FIRST DEVELOPED, IT WAS ANTICIPATED THAT THE IIAF'S DEPLOYMENT OF I-HAWK SYSTEMS AND THE WIDE RANGE OF RELATED SUPPORT ACTIVITIES THAT FOLLOW WOULD BE WELL UNDER WAY AND APPROXIMATELY 70 PERCENT COMPLETED BY JUNE 1977. HOWEVER, SEVERAL FACTORS, PARTICULARLY SITE CONSTRUCTION DELAYS, HAVE CAUSED A SUBSTANTIAL DELAY OF THE TOTAL PROGRAM. THIS STRETCH-OUT OF THE PROGRAM NECESSITATES CONTINUATION OF TECHNICAL ASSISTANCE AT THE CMF, TRMF, AIR DEFENSE SCHOOL AND THE FIRING RANGE. DETAILS OF EACH OF THESE ACTIVITIES FOLLOW:

A. CMF: THE CMF PERFORMS AN ESSENTIAL ROLE IN THE LIMITED OFFICIAL USE

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IIAF'S I-HAWK MAINTENANCE STRUCTURE. IT HAS A STANDARD GENERAL SUPPORT UNIT (GSU) MISSION IN SUPPORT OF THE NINE I-HAWK DIRECT SUPPORT UNITS (DSU'S) AND THE LOGISTICS SYSTEM. FURTHER, THE CMF IS RESPONSIBLE FOR THE APPLICATION OF ALL DEPOT LEVEL MODIFICATIONS OF THE IIAF'S I-HAWK EQUIPMENT AND PERFORMS DEPOT LEVEL REPAIR ON SECONDARY ITEMS, UTILIZING THE QUOTE INSPECT AND REPAIR ONLY AS NECESSARY UNQUOTE (IROAN) PRINCIPLE. THE APPLICATION OF U.S. DESIGNED MODIFICATIONS THAT KEEP THE CONFIGURATION OF IAN'S HAWK SYSTEM UP TO DATE AND CURRENT WITH OTHER USERS OF THE SYSTEM IS A CRITICAL ACTIVITY UNTIL SUCH TIME AS THE DEPOT FACILITY IS CONSTRUCTED TO PERFORM REBUILD AND REFURBISHMENT. IN ADDITION TO THE ABOVE, THE CMF CURRENTLY PROVIDES DIRECT SUPPORT TO THE AIR DEFENSE SCHOOL AND SEMNAN RANGE ACTIVITIES, AND FORMS HIGH LEVEL TECHNICAL ASSISTANCE CONTACT TEAMS TO ASSIST REMOTE SUBORDINATE SUPPORT UNITS AS NECESSARY. THE CMF IS AND HAS BEEN SATISFACTORILY PERFORMING IN ITS MAINTENANCE ROLE OF SUPPORTING THE IIAF I-HAWK SYSTEM. HOWEVER, SINCE ONLY APPROXIMATELY 20 PERCENT OF THE IIAF I-HAWK ASSETS ARE PRESENTLY DEPLOYED, THE CMF HAS NOT YET HAD SUFFICIENT ACTIVITY TO PROVIDE THE NECESSARY

OJT TO THE IIAF PERSONNEL. THE ANTICIPATED INCREASE OF ACTIVITIES OF THE CMF WILL EVENTUALLY LEVEL OFF AND DECLINE AS DEPLOYMENT IS COMPLETED, THE FORMAL OJT PROGRAM YIELDS RESULTS, AND THE I-HAWK DEPOT IN IRAN IS ACTIVATED. THE CMF ROLE WILL THEN BE REVISED TO THAT OF A GENERAL SUPPORT UNIT WITH THE TRANSFER OF CERTAIN SKILLS, RESPONSIBILITIES AND EQUIPMENT.

B. TRMF: THE TRMF IS A UNIQUE FACILITY DESIGNED TO ASSESS THE READINESS STATUS OF I-HAWK MISSILES THROUGH COMPUTER CONTROLLED TESTS IDENTICAL TO THOSE PERFORMED AT THE FACTORY. THE RESULTS OF BOTH TESTS ARE THEN COMPARED TO DEVELOP COMPREHENSIVE TREND ANALYSIS, PROVIDE A READINESS ASSESSMENT AND INDICATE POSSIBLE LIMITED OFFICIAL USE

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FUTURE TROUBLE AREAS. SHOULD A MISSILE FAIL DURING

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TEST, A REPAIR TEST IS USED TO TROUBLE SHOOT AND/OR REPAIR THE MISSILE. THE TRMF DID NOT BEGIN FULL MISSILE TESTING OPERATION UNTIL MAY 1977, AGAIN DUE PRIMARILY

TO CONSTRUCTION DELAYS. THE CURRENT INCREASING WORK-LOAD IS NECESSITATING THE IIAF TO PREPARE FOR MULTI-SHIFT OPERATIONS IN THE NEAR FUTURE. ADDITIONALLY, THE TRMF IS A VITAL PART OF THE WORLDWIDE STOCKPILE RELIABILITY PROGRAM. IRAN'S I-HAWK MISSILES ARE REQUIRED TO BE MAINTAINED IN THE SAME CONFIGURATIONS AS THOSE DEPLOYED WITH ALL OTHER FMS CUSTOMERS, THEREFORE, IRAN HAS PURCHASED AUTOMATIC PROCUREMENT AND ISSUE OF I-HAWK MISSILE MODIFICATION KITS AS THEY BECOME AVAILABLE. IT IS THE USG REQUIREMENT THAT ALL TRMF'S WORLDWIDE BE STAFFED WITH USG QUALITY ASSURANCE QUALITY CONTROL PERSONNEL IN ORDER TO MAINTAIN THE INTEGRITY OF THE STOCKPILE RELIABILITY PROGRAM AND THE CERTIFIED ROUND CONCEPT. IT IS ANTICIPATED THAT THESE POSITIONS WILL CONTINUE TO BE REQUIRED IN THE FORESEEABLE FUTURE. DUE TO THE LIMITED OFFICIAL USE

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COMPLEXITY OF THE ACTIVITIES AT THIS FACILITY, COUPLED WITH THE DATA EXTRACTED FOR THE WORLDWIDE STOCKPILE RELIABILITY PROGRAM, CONTINUED TECHNICAL ASSISTANCE IS REQUIRED UNTIL THE IIAF ATTAIN SELF SUFFICIENCY.

C. AIR DEFENSE SCHOOL: THE MAJORITY OF THE IIAF'S I-HAWK PERSONNEL TRAINING REQUIREMENTS ARE FULFILLED THROUGH THE AIR DEFENSE SCHOOL IN IRAN. THE STRETCH-OUT OF DEPLOYMENT HAS RESULTED IN A TEMPORARY POOL OF SCHOOL-TRAINED INDIVIDUALS AWAITING ASSIGNMENT TO DEPLOYED UNITS. THE SCHOOL WILL TEMPORARILY TERMINATE INSTRUCTION UNTIL SUCH TIME AS THE DEPLOYMENT SCHEDULE PROVIDES FOR TIMELY ASSIGNMENT AND EFFECTIVE UTILIZATION OF ITS GRADUATES. AFTER ALL UNITS HAVE BEEN FILLED, THE AIR DEFENSE SCHOOL'S ROLE WILL BE ADJUSTED TO THAT OF PRODUCING THE REPLACEMENT TRAINING NECESSARY TO OFFSET ATTRITION. THE TECHNICAL ASSISTANCE REQUIREMENT SHOULD THEN BE PHASED OUT COMPLETELY.

D. SEMNAN FIRING RANGE: THE MISSILE FIRING RANGE IS UTILIZED TO CONDUCT LIVE FIRING EXERCISES AT THE COMPLETION OF EACH UNIT'S INITIAL TRAINING CYCLE. ADDITIONALLY, THE AIR DEFENSE COMMAND (ADC) IS PREPARING TO INSTITUTE AN ANNUAL SERVICE PRACTICE (ASP) SIMILAR TO THE PRESENT ARMY PROGRAM THAT WILL PROVIDE A TRAINING VEHICLE FOR THOSE UNITS ALREADY DEPLOYED, AND LATER INTEGRATE THE REMAINING I-HAWK UNITS. THESE FIRING EXERCISES ARE USED TO DETERMINE THE LEVEL OF TRAINING AND ABILITY OF THE UNITS UNDERGOING EVALUATION. IT IS THEREFORE IMPERATIVE THAT THE EQUIPMENT BE FULLY

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OPERATIONAL PRIOR TO THE START OF THE EXERCISES.
TECHNICAL ASSISTANCE IS REQUIRED FOR THIS EFFORT AND
ALSO TO ASSIST THE UNIT BEING EVALUATED. CONTINUED
TECHNICAL ASSISTANCE AT SEMNAN RANGE WILL BE REQUIRED
UNTIL IIAF BECOMES SELF SUFFICIENT IN RANGE OPERATIONS.

7. ALTHOUGH NOT A SPECIFIC PART OF THIS TECHNICAL
ASSISTANCE REQUEST, A BRIEF OVERVIEW OF THE IIAF'S
FORMAL OJT PROGRAM WOULD BE BENEFICIAL. THE IIAF
IS NOW EMBARKING ON A FORMAL OJT PROGRAM THAT WILL
PLACE HIGHLY TRAINED CONTRACTOR PERSONNEL ON EACH
SITE TO WORK HAND-IN-HAND WITH IIAF TECHNICIANS IN
THE MAINTENANCE OF THE I-HAWK SYSTEM AT ORGANIZATIONAL
AND SUPPORT FACILITIES LEVEL. THIS PROGRAM HAS WELL-
DEFINED OBJECTIVES AND ADEQUATE METHODS FOR EVALUATING
PROGRESS TOWARDS SELF-SUFFICIENCY. IT MUST BE NOTED
THAT WHEN THIS TWO-YEAR FORMAL OJT PROGRAM GETS INTO
FULL SWING, THE LEVEL OF ACTIVITY AT THE FIRING
BATTERIES, SUPPORT UNITS, CMF, TRMF AND FIRING RANGE
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WILL BE MUCH MORE INTENSE THAN THAT PREVIOUSLY

EXPERIENCED OR ANTICIPATED BY THE IIAF. THE MAINTENANCE WORKLOADS THAT WILL BE GENERATED COULD BECOME UNMANAGEABLE WITHOUT THE CONTINUATION OF TECHNICAL ASSISTANCE REQUESTED FOR THESE CRITICAL SUPPORT FACILITIES. THIS REQUEST IS FOR DEDICATED TECHNICAL ASSISTANCE SERVICES THAT REQUIRE CONTRACTOR PERSONNEL TO PERFORM HANDS-ON TASKS SIDE-BY-SIDE WITH IIAF PERSONNEL IN THE ACCOMPLISHMENT OF A PARTICULAR MISSION. THIS IS CONTRASTED TO FORMAL OR INFORMAL OJT EFFORTS WHERE THE PRINCIPAL OBJECTIVE IS A TRANSFER OF SKILLS AND KNOWLEDGE.

8. THE TECHNICAL ASSISTANCE PROGRAM DIRECTLY IMPACTS THE GOI'S CAPABILITY TO MAINTAIN THE I-HAWK SYSTEMS, CMF, TRMF, AIR DEFENSE SCHOOL AND THE FIRING RANGE. THE TECHNICAL ASSISTANCE REQUIREMENTS ARE CONTINUING DUE PRIMARILY TO OVERALL PROGRAM DELAYS. THE IIAF PERSONNEL ASSIGNED TO THESE ACTIVITIES ARE MAKING SATISFACTORY PROGRESS IN TRANSITIONING TOWARDS SELF-SUFFICIENT OPERATIONS; THE FORMAL OJT PROGRAM IS EXPECTED TO INCREASE THIS PROGRESS. HOWEVER, THE COMPLEXITY OF THE FACILITIES REQUIRED CONTINUATION OF TECHNICAL ASSISTANCE. ABANDONMENT AT THIS POINT WOULD HAVE DISASTROUS EFFECTS ON THE IIAF I-HAWK PROGRAM.

9. THE FOLLOWING ADDITIONAL VIEWS ARE PRESENTED PER PARA 5E OF REFTEL D:

A. REQUEST FOR USG FINANCING IS NOT, REPEAT NOT, EXPECTED. THE GOI APPEARS ABLE TO COVER THE DIRECT AND INDIRECT COSTS WHICH ARE NOW ESTIMATED TO BE FOLS 33 MILLION.
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B. THE PROPOSED FMS CASE IS FOR TECHNICAL ASSISTANCE IN AREAS OF SUPPORT MAINTENANCE, AS OPPOSED TO TACTICAL WEAPONS; THEREFORE, IT IS CONSISTENT WITH THE PRESIDENT'S ARMS TRANSFER POLICY.

C. THE ACTIVITIES OF THE TECHNICAL ASSISTANCE PERSONNEL AT THE CMF, TRMF, AIR DEFENSE SCHOOL AND SEMNAN FIRING RANGE WILL BE MONITORED AND EVALUATED AT THE MISSION THROUGH ON-SITE VISITS AND INSPECTIONS.

D. THIS SALE SHOULD NOT CHANGE THE RELATIONSHIP WITH NEIGHBORING COUNTRIES OR HAVE A MAJOR ARMS CONTROL IMPACT.

E. RECOMMEND APPROVAL OF THIS SALE. THE EFFICIENT

OPERATION OF THE CMF AND THE TRMF IS ESSENTIAL TO THE
IIAF ATTAINING MAXIMUM SERVICEABILITY AND UTILIZATION
OF THE I-HAWK SYSTEMS.
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